1	STATE OF NEW HAMPSHIRE
2	PUBLIC UTILITIES COMMISSION
3	NHPUC AUG05/15 at 7:58
4	July 20, 2016 - 1:37 p.m. Concord, New Hampshire
5	Concord, New Hampshire
6	RE: <b>DE 15-459</b>
7	NORTHERN PASS TRANSMISSION, LLC: Petition to Commence Business
8	as a Public Utility.
9	PRESENT: Chairman Martin P. Honigberg, Presiding
10	Commissioner Kathryn M. Bailey
11	Sandy Deno, Clerk
12	
13	APPEARANCES: Reptg. Northern Pass Transmission LLC: Thomas B. Getz, Esq. (McLane Middleton)
14	Marvin Bellis, Esq. (Eversource) Robert Clarke (Eversource)
15	Reptg. Residential Ratepayers:
16	Donald M. Kreis, Esq., Consumer Adv. Office of Consumer Advocate
17	Reptg. PUC Staff:
18	Suzanne G. Amidon, Esq.
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21	- Summing of
22	A Section of the second of the
23	Court Reporter: Steven E. Patnaude, LCR No. 52
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### PROCEEDING

CHAIRMAN HONIGBERG: We're here this afternoon in Docket DE 15-459, which is

Northern Pass Transmission, LLC's Petition to

Commence Business as a Public Utility. We're

here for a hearing on the merits. We have what

is characterized as a "settlement" between

Staff and the Applicant, the Petitioner.

Before we go any further, let's take appearances.

MR. GETZ: Good afternoon, Mr.

Chairman and Commissioner. I'm Tom Getz, from the law firm of McLane Middleton. I'm here appearing on behalf of Northern Pass

Transmission, LLC. With me at counsel's table is Marvin Bellis, Senior Counsel with

Eversource, and also Robert Clark, who is the Company's Director of Transmission Business

Operations.

MR. KREIS: Good afternoon, Mr.
Chairman, Commissioner Bailey. I'm Consumer
Advocate Donald Kreis, here on behalf of
residential utility customers.

MS. AMIDON: Good afternoon. Suzanne

 $\{DE 15-459\} \{07-20-16\}$ 

Amidon, for Commission Staff. 1 CHAIRMAN HONIGBERG: I know we have 2 3 at least one preliminary matter we need to deal with, and I understand that there's a member of 4 5 the public who wants to provide public comment. 6 So, late yesterday I understand 7 Mr. Cronin filed a Petition to Intervene. Mr. Cronin, do you want to add anything to 8 what's in what you filed? 9 10 MR. CRONIN: Not right now, except 11 that I'd like to postpone this. CHAIRMAN HONIGBERG: Okay. Mr. Getz, 12 13 do you have any position on Mr. Cronin's 14 petition? 15 MR. GETZ: Yes, I do, Mr. Chairman. 16 The Company objects to the obviously late-filed 17 Petition to Intervene in this proceeding. Only saw this document this afternoon. I did not 18 19 personally receive a copy of it electronically. 20 But, in looking at it, I fail to see that Mr. Cronin cites any right, duty, privilege, or 21 22 other substantial interest that's affected by 23 this proceeding. 24 And I would also note that it appears

that he lists as his residence "Briar Hill 1 Road", in "Hopkinton, New Hampshire". 2 Hopkinton is not one of the towns in which 3 4 Northern Pass Transmission, LLC, seeks to 5 commence business as a public utility. And, therefore, we believe he has no 6 7 right recognizable under the statute to intervene as a party in this proceeding. 8 9 CHAIRMAN HONIGBERG: Mr. Kreis or 10 Ms. Amidon, do you want to offer anything up on Mr. Cronin's motion? 11 12 MR. KREIS: Mr. Chairman, your reference to it is the first I've heard of it. 13 14 I haven't received it. I haven't read it. don't know anything about it. I have no 15 16 position on it. 17 CHAIRMAN HONIGBERG: It's nice to 18 have an open mind, though, right? 19 Ms. Amidon. 20 MS. AMIDON: Thank you. Staff 21 received an electronic copy of this last night 22 about 5:30, which is after closing hours for 23 the PUC. And we did review it. And, Staff, 24 for the same reasons as mentioned by Attorney

1 Getz, objects to the petition at this time. 2 Not only does he not state a right, duty, 3 privilege, or interest, but it's filed so late. And, even given the description of his 4 5 awareness of this docket, he could have filed 6 this two months ago had he really wanted to 7 avoid interfering with the orderly conduct of this proceeding. So, we would object to it. 8 9 CHAIRMAN HONIGBERG: Mr. Cronin, 10 having heard the Company and Staff's position, 11 is there anything you want to add on your 12 motion? 13 MR. CRONIN: A couple of things. One 14 is that --15 [Court reporter interruption.] 16 MR. CRONIN: A couple of things. One 17 is that, with regard to the AC line that was 18 proposed, that would be charged to me as a 19 residential ratepayer possibly later. And, otherwise, my -- I don't see how 20 21 my petition is late, given that my reference 22 point was when the OCA had shown that it 23 wasn't -- wasn't party to this. 24 CHAIRMAN HONIGBERG: Mr. Cronin,

there was a deadline set in the Order of Notice for petitions for intervention. Are you aware of that?

MR. CRONIN: Yes, I am.

CHAIRMAN HONIGBERG: Are you aware that the statute says that petitions need to be filed "at least three days before the hearing" on the merits, and that there's a rule of the Public Utilities Commission that says the same thing?

MR. CRONIN: Yes. But, given that I -- I don't have any representation in this Settlement, that's -- I think that that should be -- that my petition should be granted.

CHAIRMAN HONIGBERG: The petition is untimely under any standard, any standard under state law or Commission practice and rules.

The petition is denied.

If you want to offer public comment during the public comment section of this hearing that is going to commence shortly, you can do so. I think I probably -- I expect it's going to be very similar to what you put in your intervention petition, but that will be up

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         to you.
                   So, are there any other preliminary
 2
         matters we need to deal with?
 3
 4
                         [No verbal response.]
 5
                    CHAIRMAN HONIGBERG: All right.
 6
         We're going to -- I think there's another
 7
         public commenter. I was told that the Society
         for the Protection of New Hampshire Forests is
 8
9
         here. Is there any -- are there any other
10
         members of the public who wish to offer public
         comment in this docket?
11
12
                         [No verbal response.]
13
                   CHAIRMAN HONIGBERG: All right.
14
         We're going to allow brief public comment
15
         before we get started with witnesses or other
16
         matters. So, why don't you identify yourself
17
         and then proceed.
18
                   MS. BOEPPLE:
                                  Thank you very much.
19
    Thank you.
               My name is Elizabeth Boepple. I'm with
20
    BCM Environmental & Land Law, here on behalf of the
21
    Society for the Protection of New Hampshire's
22
    Forests. And we just would like to make a very
23
    brief public comment, as follows:
24
                   The Forest Society's concerns and
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interests --

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CHAIRMAN HONIGBERG: If you're going to read, you're going to need to read slowly so the stenographer can get what you're saying.

And, if you have something you're reading from, when you're done, if you could give it to the stenographer. That way both of you will be sure he's got it right.

MS. BOEPPLE: I have copies. So, The Forest Society's concerns and interests in this docket have been expressed in its filings seeking intervenor status. Without belaboring those points but as a reminder, The Forest Society sought and obtained intervenor status in the underlying Northern Pass Transmission Petition to the Site Evaluation Committee, SEC Docket Number 2015-06, and before this Commission in PUC Docket Numbers DE 15-460 and DE 15-464 because it holds significant property in fee and property rights in multiple towns along the proposed transmission line corridor. Due to those property rights, The Forest Society is particularly keen to ensure that neither now or in the future, this Commission

is adjudicating or resolving any property rights by including an explicit statement to that effect in its Final Decision if it grants Northern Pass's Petition to Commence Business as a Public Utility.

Additionally, The Forest Society requests a requirement that regardless of public utility status, at no time now or in the future may Northern Pass or any of its affiliates avail itself of the eminent domain process regardless of whether the law changes. Inclusion of this prohibition in this Commission's Decision will ensure protection for The Forest Society's property rights.

And, finally, The Forest Society also requests this Commission affirmatively find that any public benefit does not violate any rules governing affiliate transactions. This request is a necessary safeguard particularly in light of Northern Pass's recently filed Petition for Approval of Power Purchase Agreement; preventing Northern Pass from bootstrapping between dockets, given the underlying project, is paramount to The Forest

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         Society's ability to protect its property
         rights and property interests.
 2
 3
                   Thank you very much for your time.
                   CHAIRMAN HONIGBERG: Mr. Cronin, do
 4
         you want to offer any public comment?
 5
                   MR. CRONIN: Not right now.
 6
 7
                   CHAIRMAN HONIGBERG: This is your
                  If you want to do it, now is the time.
 8
         chance.
9
                   MR. CRONIN: Okay. I have nothing to
10
         say right now.
11
                   CHAIRMAN HONIGBERG: Okay. Is there
12
         any other member of the public who wishes to
13
         speak?
14
                         [No verbal response.]
15
                   CHAIRMAN HONIGBERG: All right.
16
         Seeing none, I see that there's a panel of
17
         witnesses already in the witness box. Is there
         anything else that needs to happen, before
18
         Mr. Patnaude swears them in?
19
20
                   Mr. Getz.
21
                   MR. GETZ: Yes, Mr. Chairman.
22
         would mark for identification certain exhibits.
23
                   CHAIRMAN HONIGBERG: All right. Why
24
         don't we do that.
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{DE 15-459} {07-20-16}

1 MR. GETZ: And we've already talked 2 to the Clerk about this, and we'd propose to mark for identification as "Exhibit 1" the 3 entire Petition that was filed in this 4 5 proceeding, and which was dated October 16, 6 We would propose to mark for 7 identification as "Exhibit 2" the Settlement Agreement that's dated May 20, 2016, and I 8 believe was filed on June 10. 9 10 We would also note, with respect to 11 the Settlement Agreement, we submitted on 12 July 15 a corrected Page 9. There was a word 13 missing on that Page 9 of the Settlement 14 Agreement. If I could point that out, that's 15 at two lines above the reference to "Part IV. 16 Miscellaneous Provisions". The line said 17 "continue to hold New Hampshire retail electric

customers", and we inserted the word
"harmless", "from paying New Hampshire's
regionally allocated share of the costs." So,

that's what the correction is, is adding the

word "harmless".

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And we also would seek to mark for identification as "Exhibit 3" two data

1 requests. And these data requests were from the Office of Consumer Advocate. You should 2 3 have copies before you. It's OCA 1-006 and 1 - 007.4 5 And those would be all of the 6 exhibits. 7 CHAIRMAN HONIGBERG: Do the Parties anticipate references to Exhibit 1, because it 8 occurs to us that neither of us actually has 9 Exhibit 1 with us down here? 10 11 MR. GETZ: All I would be doing, Mr. 12 Chairman, is pointing my witnesses to the 13 exhibit, in terms of their direct examination, 14 but not inquiring about anything within the 15 exhibit. 16 CHAIRMAN HONIGBERG: Mr. Kreis? MR. KREIS: I have no questions 17 18 related to Exhibit 1. 19 CHAIRMAN HONIGBERG: Ms. Amidon? MS. AMIDON: And nor do I. 20 21 CHAIRMAN HONIGBERG: All right. 22 something comes up as we're going and we need 23 to take a break and go get Exhibit 1, we can do 24 that. But, so, for now, we're going to proceed

{DE 15-459} {07-20-16}

1	without having Exhibit 1 directly in front of
2	us.
3	Anything else we need to do before we
4	swear the witnesses in?
5	MS. AMIDON: I believe nothing else
6	needs to be done at this point.
7	CHAIRMAN HONIGBERG: All right. Mr.
8	Patnaude.
9	(Whereupon Jerry P. Fortier,
10	Michael J. Ausere,
11	Thomas C. Frantz, and
12	Randall S. Knepper were duly
13	sworn by the Court Reporter.)
14	JERRY P. FORTIER, SWORN
15	MICHAEL J. AUSERE, SWORN
16	THOMAS C. FRANTZ, SWORN
17	RANDALL S. KNEPPER, SWORN
18	DIRECT EXAMINATION
19	BY MR. GETZ:
20	Q. Okay. I'll start on my on the left of the
21	panel with Mr. Fortier. Mr. Fortier, please
22	state your name and place of employment for the
23	record.
24	A. (Fortier) My name is Jerry Fortier. And my

- place of employment is 56 Prospect Street, in

  Hartford, Connecticut.
- 3 Q. Please state your current title.
- 4 A. (Fortier) I'm a Director in the Transmission
  5 Group at Eversource.
- Q. Do you have before you Attachment J to the Petition in this proceeding?
- 8 A. (Fortier) I do.
- 9 Q. Was this testimony prepared by you or under 10 your supervision?
- 11 A. (Fortier) Yes.
- 12 Q. Do you have any corrections or additions to
  13 make to that testimony for purposes of this
  14 proceeding?
- 15 A. (Fortier) No.
- 16 Q. Is that testimony true and correct to your belief and knowledge?
- 18 A. (Fortier) Yes.
- Q. Are you also familiar with the Settlement
  Agreement that has been marked for
  identification as "Exhibit 2"?
- 22 A. (Fortier) Yes, I am.
- Q. Does that Agreement accurately reflect your understanding of the settlement between

- 1 Northern Pass Transmission and Staff?
- 2 A. (Fortier) It does.
- 3 Q. Is it your opinion that the Agreement is just
- 4 and reasonable under the circumstances?
- 5 A. (Fortier) Yes.
- 6 Q. Okay. Thank you. I'll turn to Mr. Ausere.
- 7 Again, please state your name and place of
- 8 employment for the record.
- 9 A. (Ausere) My name is Mike Ausere. And my
- 10 business address is 107 Selden Street, Berlin,
- 11 Connecticut.
- 12 Q. And please state your current title.
- 13 A. (Ausere) I'm Vice President of Energy Planning
- 14 and Economics.
- 15 Q. And do you have before you Attachment I to the
- 16 Petition in this proceeding?
- 17 A. (Ausere) I do.
- 18 Q. Was that testimony prepared by you or under
- 19 your supervision?
- 20 A. (Ausere) Yes.
- 21 Q. Do you have any corrections or additions to
- 22 make to that testimony?
- 23 A. (Ausere) No.
- 24 Q. Is that testimony true and correct to your

- belief and knowledge?
- 2 A. (Ausere) Yes.
- 3 Q. Are you familiar with the Settlement Agreement
- 4 that has been marked for identification as
- 5 "Exhibit 2"?
- 6 A. (Ausere) Yes.
- 7 Q. Does that Agreement accurately reflect your
- 8 understanding of the settlement between
- 9 Northern Pass and Staff?
- 10 A. (Ausere) It does.
- 11 Q. Is it your opinion that the Agreement is just
- and reasonable under the circumstances?
- 13 A. (Ausere) I do.
- MR. GETZ: Thank you.
- 15 CHAIRMAN HONIGBERG: Ms. Amidon.
- MS. AMIDON: Thank you.
- 17 BY MS. AMIDON:
- 18 Q. Mr. Frantz, would you please state your name
- and your position here at the Commission for
- the record.
- 21 A. (Frantz) Thomas Frantz, Director of Electric
- 22 Division.
- 23 Q. And you've testified many times before this
- 24 Commission, correct?

- 1 A. (Frantz) Correct.
- 2 Q. Did you participate in the Settlement Agreement
- 3 that is marked as "Exhibit 2" in this docket?
- 4 A. (Frantz) Yes, I did.
- 5 Q. And, so, you're familiar with its terms and are
- 6 prepared to discuss it?
- 7 A. (Frantz) Yes.
- 8 Q. Thank you. Mr. Knepper, would you please
- 9 identify your position here at the Commission
- 10 for the record.
- 11 A. (Knepper) I'm the Director of Safety here at
- 12 the PUC.
- 13 Q. And your first name?
- 14 A. (Knepper) Randy --
- 15 Q. Thank you.
- 16 A. (Knepper) -- Knepper.
- 17 Q. Thank you. And did you participate in the
- 18 Settlement discussions that led to the
- 19 Agreement that is now identified as
- 20 "Exhibit 2"?
- 21 A. (Knepper) Yes.
- 22 Q. And it reflects everything that you recall you
- wanted in the Agreement, is that correct?
- 24 A. (Knepper) Yes.

[WITNESS PANEL: Fortier~Ausere~Frantz~Knepper] 1 MS. AMIDON: Okay. Thank you. 2 CHAIRMAN HONIGBERG: Mr. Getz, do 3 have any further questions for your witnesses? MR. GETZ: I do not. 4 CHAIRMAN HONIGBERG: Ms. Amidon. 5 6 MS. AMIDON: Okay. Thank you. I 7 wasn't sure. BY MS. AMIDON: 8 So, Mr. Knepper, I wanted to talk with you 9 10 about certain provisions in the Agreement. 11 MS. AMIDON: And, then, what I 12 prepared to do, Mr. Chairman, is then ask Mr. 13 Frantz, who has responsibility to explain other 14 provisions in the Agreement. So, we'll bounce 15 around a little bit, but I hope to keep this 16 clear. 17 BY MS. AMIDON: 18 Q. Mr. Knepper, would you please look at Page 6 of 19 Exhibit 2, Paragraph D, "Contact Information". 20 Let me know when you're there. 21 (Knepper) I'm there. 22

Q. Would you please explain the purpose of this provision as it relates to the regulation of Northern Pass Transmission, LLC.

- A. (Knepper) Well, I would say the purpose for contact information is, unlike the distribution providers, electric service providers that we have more constant contact with, I imagine this will be less frequent. And, so, I think, to enhance and facilitate communication between the companies, trying to keep up with contacts that may change over time, people move, people retire, people's responsibilities change, all those things, we want to be able to kind of keep up with. And, so, we kind of wanted to memorialize that in Section D.
- Q. And could you explain some situations where having this contact information would be of help to the Safety Division?
- A. (Knepper) Certainly. Just this past March, for instance, the transmission line, electric transmission line right over the border in Tyngsboro, Massachusetts, there was an incendiary device placed on one of the transmission lines. And, so, we had to reach out to not only the distribution operators, but we wanted to reach out to the transmission operators. And having this kind of information

available would facilitate that. When you're reaching out, you're making — there's contacts made with the FBI, the Governor's Office,

Homeland Security, our Commissioners. And, so, that's not the time to go running down and looking for who has responsibility. So, there's an example of where it would come in handy.

And we actually had a little difficulty with National Grid, with theirs, their contact information. They weren't able to get back to us very quickly. So, I think, by letting the Company know what our expectations are, and letting NPT know, this does that.

- Q. Would this also help you understand who is in the right-of-way, for example, if a contractor is doing work in the right-of-way, would this help you understand which company --
- A. (Knepper) Yes.

- 20 Q. -- hired that contractor?
- A. (Knepper) Yes. That's another example.

  Customer concerns come in through our Consumer

  Affairs Division sometimes, and they have

questions on who's working in right-of-ways.

And these right-of-ways are getting more and more congested, especially in the southern portion of the state. And, so, you'll have multiple companies, sometimes you have multiple contractors that work for the same company, they're working on behalf of one that day, the next, you know, six months later they're working on behalf of someone else.

And, so, again, having this contact information I think will help facilitate and answer those questions, and we can make the appropriate response that we need to.

- Q. And, Mr. Knepper, is this something that you require of the distribution utilities as well?
- A. (Knepper) Yes. With our distribution utilities, we ask for it more frequent than this. We've asked for it semi -- twice a year here. I think a year's too long, too late to go. We get it monthly from some of our distribution operators. So, it's kind of a -- it's a good compromise in between.
- Q. Thank you. And when do you expect you would receive your first contact list from Northern Pass?

A. (Knepper) To me, we want to have that information before they start construction, since construction is listed as one of the related issues within there. So, I would say that would be the kick-off.

- Q. Thank you. Now, if we move to the next section, Section E, on Page 7, "Technical Training Requirements", would you explain the purpose of this section from Staff's viewpoint?
- A. (Knepper) So, our Staff here is very limited in terms of technical capabilities. And we don't have a lot of experience with underground DC electric lines. There are no underground DC electric lines in this state. We don't have a lot of familiarity with AC-to-DC converter stations. And, so, we thought it were prudent if we could get some and make sure that we can get training on some of those things, so we can do inspections, if we need to, on those type of things. And, being in state government, we can't always do -- keep up with the training.

And, so, we put this provision in there, for Northern Pass to provide, as needed, to help us with some of that ongoing training. It

doesn't have to be provided by Northern Pass themselves. It could be an industry course that might be in another state, it could be in California or wherever they have something. And, then, we put some caveats in there, so it's not an unlimited amount of what we're looking for.

I do want to put out that it's ongoing training. So, it's not just a one-time thing. We want to make sure our staff here is, as people retire or they're taking a change of jobs or something, that we can keep up with it and keep our skills up. So, we would like that to -- to me, the key word is "ongoing" training.

- Q. Thank you. Moving ahead to Paragraph F, on Page 7, please explain the purpose of this provision.
- A. (Knepper) Well, I think, like any construction project, if it comes to fruition, things can change from what they propose. I think there's a lot of detail that's been provided in public information, in terms of sessions and SEC documentation. But we're looking to get

as-builts, if this gets ever built, so we can incorporate this line in with the other inventory we have of transmission facilities and distribution facilities that we keep in the state. So, this is to facilitate that. Almost everybody is keeping track of this electronically, you can see as they file things are electronically, and that's the purpose.

- 10 Q. So, the GPS coordinates will help you pinpoint where the structures are?
  - A. (Knepper) Yes. When you geocode things, it makes it very easy to transfer them from one system to another.
  - Q. Thank you. Finally, explain for the record the purpose of Section G, "Electronic Access to Operations Manuals and Procedures", and what the expectation is in that regard.
  - A. (Knepper) So, this is another common thing that we have with many of the entities that we deal with, is, in order to facilitate clear understandings of procedures they use in doing their business, in terms of maintenance and emergency plans, we find it's easier to just

have access to those electronically. Some companies give us -- set up a drive that we have access to, we type a password in, or they can send it to us on a thumb drive we can do it, or whatever meets their company's standards.

But we're not looking to get into seeing the Company's e-mails, we're not looking into Company memos. We're just looking for the maintenance manuals and operation manuals and emergency manuals that would affect the way we review things.

- Q. And, again, this is typical of what you require of the distribution utilities, correct?
- A. (Knepper) Yes. We have this provision into many of the settlement agreements we've done with others.
- Q. Thank you. And, Mr. Fortier, and then Mr.

  Ausere, do you agree with Mr. Knepper's

  description of the Settlement Agreement?
- 21 A. (Fortier) I do.

- 22 A. (Ausere) I do as well.
- Q. Thank you. Mr. Frantz, I would like to turn to you now and move -- go to Exhibit 2, Page 4.

A. (Frantz) I'm there.

- Q. Okay. Now, if you look at the second paragraph, would you please explain what the purpose of the second paragraph is in this Agreement.
- A. (Frantz) We wanted to make sure that this

  Settlement Agreement, that, if the Commission
  approves, would grant public utility status to

  NPT, only takes effect upon such time as all
  other permits and filings that are required are
  approved. So, that's what this section does.

  Can't commence business as a public utility
  until that happens.
- Q. So, should the Commission approve the

  Settlement Agreement that's before it today, it

  would still be conditioned upon the procurement

  by NPT of all the other necessary permits and

  licenses, is that right?
- 19 A. (Frantz) Correct.
- Q. Thank you. Would you briefly address the
  benefits of Section B, which begins on Page 4,
  which is the "Scope of Regulation".
- A. (Frantz) Clarity is much better than vagueness
  when it comes to what is the scope and what

[WITNESS PANEL: Fortier~Ausere~Frantz~Knepper]

isn't the scope concerning a public utility.

So, what we tried to do in this section is

actually define and be explicit about which

statutes and which rules apply to NPT.

- Q. And having the agreement of the Company obviously enhances the clarity of the regulation?
- A. (Frantz) Right. I think we've all been a part of disagreements in the past where a utility thought about -- thought about a settlement agreement in one way, maybe disagreed with what the terms and conditions were, and we ended back up here. We don't want to end back in the hearing room discussing and arguing over what applies or what does not apply.
- 16 Q. If --

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- 17 A. (Frantz) Randy, do you have any additional comments on that?
- 19 A. (Knepper) Yes. I agree. I'm a big fan of
  20 letting people know what's in and what's out.
  21 And clarity is always better than trying to
  22 figure out five years down the road what you
  23 thought someone meant.
- 24 Q. Well, let's say the Commission does a

rulemaking, one of its favorite activities, and amends the Cyber Security Plan requirements, is it -- would it be expected that those, as long as it falls under the subject matter where the settlement agreement prescribes regulation, that NPT would comply with any changes to the cyber security requirements? I'm just using that as an example. Either one of you or both of you can comment on that.

A. (Knepper) Yes. That would be my expectation.

So that they have an understanding that, if

Section 306.10 gets renumbered and it's 306.11,

that still applies to them. But we don't want

to have something that's not — that it's not

been in the rule yet or even thought about in

the rule be applicable to them now. So, we

listed out all of those that are as we would

hold them today.

And, so, to me, if the Commission changes the rules or tweaks a rule here and there, I would think that that would be still applicable to them, but not a new section or not a rule that's not even, you know, contemplated or proposed at all.

- A. (Frantz) And, if I may jump in? A lot of these make sense when you think about what our role as regulators is. And we have a duty to stay informed, a lot of this is filing requirements for financial records and reports, accident reports, how they're going to operate and how many crews they have, in case of emergencies. After all, this, if the project ever gets approved and meets all its requirements and becomes operational, this is a very large facility across a large swath of the State of New Hampshire. And these are very important parts that we want to be informed about and stay abreast of.
- Q. And another -- well, the last item on that is the "Quarterly Report of Equipment Theft and Sabotage". And I imagine that, given the size of this project, that this is an important report to receive on an quarterly basis from any utility?
- A. (Frantz) Unfortunately, we receive too many sometimes from some of our utilities concerning that, that aspect of their operations.
- 24 Q. But, again, these are regulations that are on

### [WITNESS PANEL: Fortier~Ausere~Frantz~Knepper]

the books that, well, and there's -- some statutes are referenced, there's nothing new here outside of the Commission's current authority that's being proposed to regulate NPT?

A. (Frantz) No.

- Q. Okay. If we could move to Page 6, Mr. Frantz, would you please comment on the "Public Interest Programs" paragraph, and please explain that section to us.
- A. (Frantz) I'd be happy to. This, obviously,
  wasn't part of their Petition. It came about
  through discussions and negotiations. There's
  a number of requirements and statutory
  guidelines for public utility status. Our view
  was that it needed -- this Petition needed
  more, in fact, to be granted public utility
  status. The key policy goal of the State of
  New Hampshire is increased energy efficiency in
  the state. We thought it was a very reasonable
  request that a public utility that operates a
  project potentially of this nature actually
  help enhance the state's policy goals
  concerning energy efficiency.

## [WITNESS PANEL: Fortier~Ausere~Frantz~Knepper]

- Q. And, if I understand, I mean, clearly, this section provides that the final say on the disposition of any money would be the Commission's decision, is that correct?
- A. (Frantz) Correct. It's totally up to the

  Commission. The Company can make a

  recommendation, and that would be considered by

  the Commission, but the final authority and

  decision is the Commission's.
- 10 Q. Mr. Frantz, you're aware that NPT has said that
  11 they plan to fund this section through the
  12 ForwardNH Fund. Do you have any comment on
  13 that?
  - A. (Frantz) My interest is that it gets funded. I really don't have an opinion on how the Company funds it, as long as they make their \$2 million per year for ten years on a timely basis.
  - Q. Thank you. And, as it states in the first line of Section C, the payments "will commence upon operation of the project", correct?
- 21 A. (Frantz) Correct.

Q. I'd like to turn now, Mr. Frantz, to Page 8,
III, "Rate Treatment". But I'd like to first
call your attention to what's been marked for

identification as "Exhibit 3". That would be the two-page data requests, OCA 1-006, on Page 1, and OCA 1-006, on the second page -- 007 on the second page.

A. (Frantz) Yes.

- Q. Okay. You have it? Because I just want the Commission to be aware of that, because that's referenced in the first paragraph of this provision. So, could you please inform the Commission about the rate treatment that is going to be offered New Hampshire customers, in the event that there is an ISO designation of a portion of or all of NPT as a project to be supported by regional allocation of costs?
- A. (Frantz) At this point, there are no costs
  expected to be in the -- as part of Regional
  Network Service. I don't believe it's in the
  plans from ISO, and we don't anticipate that.
  However, we discussed and agreed with the
  Company that, should that move forward, and it
  would have a lot of steps to get to the point
  where it's considered a "reliability project",
  for the AC portion to Deerfield from Franklin,
  these costs potentially then would be eligible

for Regional Network Service and considered in the ISO tariff.

- Q. So, while NPT has committed not to seek recovery of that portion through as a reliability upgrade, it cannot prohibit any other party from requesting that the portion from Franklin to Deerfield be designated as a "reliability upgrade", is that --
- A. (Frantz) Or the ISO could actually make potentially changes in the network that would perhaps make this project a reliability project.
- Q. And please explain how, in the event that it were to be designated as a "reliability upgrade", what would be the costs incurred by the New Hampshire ratepayers?
- A. (Frantz) There was a data request that looked at those costs. I believe, in the first year, under the estimates, it's about \$130 million of potential reliability costs that could be considered for cost allocation in accordance with the tariff. New Hampshire would receive its 9 percent allocation, based on today's cost allocation. So, New Hampshire potentially

could see 9 percent of \$132 million, or around

\$10.7 million, as a total cost. And the annual

cost of that would then be less, because that

would be based on the revenue requirements of

that number.

6 Q. And --

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- 7 A. (Frantz) And, then, there's a depreciation 8 schedule. So, if it occurred five years from 9 now, that number would be lower.
- 10 Q. And these are -- the responses that are Exhibit
  11 3 are the source of that information, is that
  12 right?
- 13 A. (Frantz) Yes. And there was actually, I

  14 believe, a depreciation schedule concerning

  15 those numbers.
- 16 Q. Thank you. And the Company, though, has made a
  17 commitment to keep PUC Staff and the OCA
  18 informed of any action to move that portion of
  19 the line from Deerfield to Franklin into
  20 reliability upgrade regional cost allocation,
  21 is that right?
  - A. (Frantz) That is correct. They have made that commitment. And we have a Wholesale Group within the Electric Division that will also be

1 keeping an eye on that over time.

- Q. Thank you. Still in that same section, but on Page 9, would you explain the rate treatment for New Hampshire customers, if the ISO designates a portion of the line as a "FERC Order 1000 project"?
- A. (Frantz) Yes. FERC Order Number 1000 has to do with the final rule on transmission planning and cost allocation by transmission owning and operating public utilities --

[Court reporter interruption.]

#### BY THE WITNESS:

A. (Frantz) FERC Order 1000, which is the final rule on transmission planning and cost allocation by a transmission owning and operating public utilities. Has to do with public projects, such as renewable energy projects. And the FERC directed regional transmission organizations to incorporate them into their planning processes. It did not order that they should be necessarily put into rates or chosen, but into the actual process in their ten year plan.

So, these are costs that would not now and

are not expected to be included in the transmission rates. But this is such a significant cost, Staff thought that we want to make sure that, even if that probability is low, after all, even a low probability and a very high cost ends up being fairly expensive to customers, so we wanted to ensure that, if some other entity proposed, and at some point allowed, that the ISO allowed and FERC approved the public costs associated with this project to be included in rates, New Hampshire customers would be protected against picking up those costs. That's what this section does. And, in my opinion, it's probably the most important thing we have actually in the Settlement Agreement.

#### 17 BY MS. AMIDON:

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- 18 Q. And do you have -- what is your basis for that
  19 last statement?
- 20 A. (Frantz) Because that could easily be an allocation of a billion dollars.
- 22 Q. Thank you.
- 23 A. (Frantz) Now, New Hampshire would not be --
- 24 Q. Right.

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# [WITNESS PANEL: Fortier~Ausere~Frantz~Knepper]

- 1 Α. (Frantz) -- subject to all that. Under the 2 current formula, it's 30 percent to perhaps the 3 state that is seeking those public benefits, and 70 percent allocated then among the rest of 4 5 the states, based on load. But, what we're 6 talking about is something that would be down 7 the road, and we're just trying to ensure against it. 8
- 9 Q. And the Settlement Agreement applies not just to FERC Order 1000, but any other regional cost-sharing mechanism, correct?
- 12 A. (Frantz) Yes.
- 13 Q. The "hold harmless" provision?
- 14 A. (Frantz) Yes.
- Q. Okay. Thank you. And, Mr. Fortier and Mr. Ausere, do you agree with Mr. Frantz's
- 16 Ausere, do you agree with Mr. Frantz
- 17 testimony?
- 18 A. (Fortier) I do.
- 19 A. (Ausere) I do as well.
- 20 Q. Okay. Thank you. So, Mr. Frantz and Mr.
- 21 Knepper, would you each please briefly
- 22 summarize why you believe that the Settlement
- 23 Agreement is in the public good?
- 24 A. (Knepper) Well, for me, what it does is it

gives the terms and conditions that can be specified taking the project, and giving it some, I don't know, I'd say some meat to the framework as to how you can get this to be in the public good.

And I think it does all the things that the Commission typically looks at. It addresses the safety concerns. I think it addresses some reliability concerns. And I think it addresses some of the cost concerns. It's turned some potential liabilities into assurances that they won't be future costs.

And, I think, when it turns to just plain how you deal with the Company, in terms of contact information and building a relationship, I think it hits all those things.

Q. Thank you. And Mr. Frantz?

A. (Frantz) I agree. As I said, I think the protections and reductions in risks to New Hampshire customers is key in this, but there are a lot of other provisions. I think the ability of the Company to fund potential energy efficiency or other types of projects for ten years is a benefit to the State of New

Т	hampshire. I think that being expircit about
2	the reporting requirements and those areas that
3	Mr. Knepper discussed are also key provisions
4	of this.
5	And, for those reasons, as well as the
6	important point that this does not become
7	effective until all the approvals are
8	finalized, makes me comfortable with supporting
9	the Settlement Agreement.
10	And I'd like to also say that this was a
11	docket that, as far as Staff, was a tremendous
12	effort among all the Staff at the Commission to
13	actually really look at this case in kind of a
14	different light than previous cases.
15	MS. AMIDON: Thank you. I have no
16	more questions.
17	CHAIRMAN HONIGBERG: Let's go off the
18	record for just one second.
19	[Brief off-the-record discussion
20	ensued.]
21	CHAIRMAN HONIGBERG: All right. Back
22	on the record.
23	Mr. Kreis, do you have questions for
24	the panel?

1 MR. KREIS: Yes, I do, Mr. Chairman.

Thank you. Hopefully, not too many.

#### CROSS-EXAMINATION

4 BY MR. KREIS:

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- 5 Q. I think I'd like to start with Mr. Frantz.
- 6 Mr. Frantz, the Office of Consumer Advocate is
- 7 not a signatory to the Settlement Agreement
- 8 we're talking about here today, correct?
- 9 A. (Frantz) Correct.
- 10 Q. And would you agree with me that that is
- 11 because the OCA did not participate in the
- discussions that led to the signing of the
- 13 Settlement Agreement, correct?
- 14 A. (Frantz) I would say that that's correct. The
- OCA did participate in a earlier technical
- session, as I recall, or two.
- 17 Q. And did you invite the OCA to participate in
- 18 the conversations that led to the development
- of this Settlement Agreement?
- 20 A. (Frantz) Well, I'll probably refer to my
- 21 attorney on this, but I believe, and I may have
- this wrong, that the Office of Consumer
- 23 Advocate said "Staff, go ahead and negotiate,
- and let us know how it goes." That was my

1 understanding.

- Q. What aspects of utility regulation under New Hampshire law is Northern Pass Transmission exempt from as a result of the Petition as conditioned by the Settlement Agreement, assuming approval by the Commission?
- A. (Frantz) Could you repeat the question please?
- Q. Yes. The Settlement Agreement includes a set of specific Commission statutes and rules that Northern Pass has explicitly agreed it is subject to. I want to make sure we have a clear understanding of what aspects of New Hampshire law Northern Pass Transmission would not be subject to, if we -- if the Commission approves the Settlement Agreement?

CHAIRMAN HONIGBERG: Ms. Amidon.

MS. AMIDON: Mr. Chairman, I'm going to have to object, because Mr. Frantz is not prepared to discuss everything that's not included. I think it's fair to say that, as a transmission utility, what NPT would not be doing is providing electric service to retail customers.

CHAIRMAN HONIGBERG: Okay. I take

that as an objection. Mr. Kreis?

MR. KREIS: The Settlement Agreement discusses the extent to which Northern Pass Transmission would be subject to Commission regulation. And I'm just trying to make sure it's clear how far the Settlement Agreement goes and where it stops.

understand that. I think I agree with the desire to get information like that. I do think, as worded, it did seem to call for a fairly legal answer from a nonlawyer, "considering the statutes and regulations that are specified, what statute and regulations aren't specified?" Maybe approaching this more generally might get both of us some information we'd be interested in hearing.

 $$\operatorname{MR.}$$  KREIS: Okay. I'll give that a try.

#### BY MR. KREIS:

Q. The Commission would not be able to set the rates for Northern Pass Transmission, as a transmission project, if the Petition here is granted, true?

- A. (Frantz) The rates would not be under the jurisdiction of the PUC.
- Q. I think that's all I have to ask about this. I want to talk a little bit about the Clean Energy Fund that the Settlement Agreement adopts. The Commission would have, according to the Settlement Agreement, unfettered discretion about how to spend the money, true?
- 9 A. (Frantz) Correct.

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- 10 Q. Is there any precedent for the Commission receiving funds in that fashion?
- 12 (Frantz) I don't know if there's precedent. Α. 13 do know that there's a pending docket before 14 the Commission on an Energy Efficiency Resource 15 Standard, and one aspect of that was the 16 potential, as addressed in the Energy 17 Efficiency Resource Standard, and certainly by 18 Staff's testimony, about getting outside 19 funding. And, after all, it lowers costs and 20 rates to all customers of the state. And I 21 thought this was as good a place as any to 22 start down that road.
  - Q. But the Settlement Agreement doesn't require that this money be deposited into the Energy

1 Efficiency Fund?

- 2 A. (Frantz) No. It just allows the Commission discretion about that.
- Q. The Commission could spend the money on something completely unrelated to energy or energy efficiency, couldn't it?
  - A. (Frantz) I think the intent of the Parties is that it's for clean energy renewables, but possibly.
- 10 Q. But the Settlement provides that the Commission
  11 has unfettered discretion about how to spend
  12 the money?
- 13 A. (Frantz) Correct.

MS. AMIDON: I object. Because I
think Mr. Frantz has answered this question,
and the section speaks for itself, and -CHAIRMAN HONIGBERG: Sustained. I
could have gone with "argumentative" as well.

MS. AMIDON: Thank you.

20 BY MR. KREIS:

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Q. I want to make sure that I understand the extent to which Northern Pass Transmission can and cannot ever be included in the transmission rates that New Hampshire ratepayers would pay

pursuant to this Agreement. And I think I understand it, but I just want to make sure I've really got this right.

So, under the Settlement Agreement, again, my questions are to Mr. Frantz, and I guess, after Mr. Frantz answers, I'd be interested in hearing what the Company's witnesses have to say about this, under what circumstances would it ever be possible for Northern Pass

Transmission to take its costs and impose them, either directly or indirectly, on New Hampshire ratepayers? Assuming the Settlement Agreement is approved.

- A. (Frantz) Yes. Assuming the Settlement
  Agreement is approved, the only costs, in my
  opinion, are the associated costs with the AC
  portion of the line, from the substation -converter station at Franklin to Deerfield.
  Assuming that all the approvals are necessary
  in the ISO planning/reliability committees and
  approved for FERC tariff inclusion by the
  Federal Energy Regulatory Commission.
- Q. So, and in your opinion -- well, I guess, true to my promise, I guess I would like to give the

Eversource witnesses a chance to answer that question.

A. (Ausere) Sure. So, I agree with Mr. Frantz.

It's a good synopsis of my understanding as well. But, to recap how I look at it, is the Company, under the Settlement Agreement, is committing, really in no circumstance, for the direct current portion of the project, which is the vast majority of the cost of the project, approximately \$1.5 billion, under no circumstance would that be allocated to New Hampshire ratepayers.

Now, for the AC portion of the line, which is a price, as Mr. Frantz said, around \$130 million in the first year of the project, if that — there is a chance that that portion of the portion could be identified by ISO New England as a reliability solution. And, in that scenario, what we commit to in the Settlement Agreement is to notify the Commission timely, and to work together to minimize, to the extent it can be, the impact to New Hampshire ratepayers. And the only thing I would add to that is that ISO-New

- 1 England plans ten years out into the future.
- 2 And, right now, this portion of the project is 3 not on that, is not on that plan.
- Q. So, just to make sure I understand, you see no circumstances under which the DC portion of the project, which is the bulk of the project, would ever end up in regional transmission rates?
  - A. (Ausere) We're committing in this Settlement

    Agreement that in no circumstance would the DC

    portion of this project be charged to New

    Hampshire ratepayers.
- Q. But there is some possibility of the DC portion getting into regional transmission rates?

  CHAIRMAN HONIGBERG: You want to try that again.
- MR. KREIS: I'm sorry.
- 18 BY MR. KREIS:

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- Q. There is some possibility of the AC, the
  alternating current portion of the project
  getting --
- 22 A. (Ausere) Oh. Now I understand.
- 23 Q. -- getting into regional transmission rates?
- 24 A. (Ausere) Yes. There is that possibility.

Q. And I want to understand how Order 1000 plays into all of this. In what circumstances could Order 1000 result in either Eversource or some other party, including the ISO, seeking to get the Northern Pass Transmission project into regional transmission rates for any reason?

- A. (Fortier) Again, under Order 1000, we have absolutely no intentions of placing the AC portion under rates. Again, as Mr. Ausere has noted, the only reason the AC portion would be placed into rates or would even be in the situation is if it was the lowest cost alternative to New Hampshire customers, and as the project is being put forth in the ISO process for reliability improvements.
- Q. So, in the event that some determination got made that Northern Pass Transmission is an Order 1000 project for public interest reasons, what would happen pursuant to this Settlement Agreement?
- A. (Ausere) We would hold New Hampshire harmless from the effect of that.
- Q. Is there any concern that that could somehow be deemed to be inconsistent with federal law or

are you worried that some party could intervene
or ask the FERC to override that kind of an
agreement?

A. (Fortier) No.

- 5 Q. What's Mr. Frantz's answer to that question?
  - A. (Frantz) There's always concerns about such things. I can't ensure or protect that nobody would ever take that type of legal action. I can only point to the Settlement Agreement that says that they intend and will hold New Hampshire customers harmless, based on an Order 1000 finding that the costs are eligible to be recovered in transmission rates.
  - Q. I guess this is a question for the entire panel. Does the panel have an opinion about the request of the Society for Protection of New Hampshire Forests made with respect to an explicit statement that the Commission is not adjudicating any property rights here?

MR. GETZ: Well, Mr. Chairman, I would say that's really a legal question. And I'd be happy to answer any of these questions, if Mr. -- on behalf of the Company, if Mr.

Kreis is going to ask with respect to the three

issues raised by Ms. Boepple. But I don't think they're really questions for our witnesses.

CHAIRMAN HONIGBERG: Mr. Kreis? I'll take that as an objection. Mr. Kreis?

MR. KREIS: If the -- I withdraw the question. I won't ask any questions about

those proposed conditions.

#### BY MR. KREIS:

- Q. I guess my last questions are for Mr. Frantz.

  By virtue of this Settlement Agreement, is

  Staff indicating that it supports the

  construction of the Northern Pass Transmission

  project.
- A. (Frantz) No. No. There are other dockets

  before the Commission that Staff is working on,

  including the lease docket. This is solely in

  regard to the petition that was filed in this

  proceeding.
- Q. And, assuming Commission approval of this

  Settlement Agreement, is Staff recommending

  that the Commission grant the Northern Pass

  Transmission request for public utility status?

A. (Frantz) We are -- can you repeat that one

1 again, Mr. Kreis?

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- Q. Well, I'm just trying to get to the ultimate question in the case. Which is, should

  Northern Pass Transmission be granted status as a public utility pursuant to New Hampshire law?

  And I notice that there's nothing in the Settlement Agreement that actually makes that recommendation affirmatively. And I want to clarify whether that is, in fact, the recommendation that the Staff is making to the Commission?
- 12 A. (Frantz) Yes.
- MR. KREIS: Thank you. I think
  that's all the questions I have, Mr. Chairman.
- 15 CHAIRMAN HONIGBERG: Commissioner
- 16 Bailey.
- 17 BY CMSR. BAILEY:
- 18 Q. Is Northern Pass Transmission, LLC, organized
  19 under the laws of the State of New Hampshire,
  20 do you know? Maybe the counsel could answer
  21 that question.
- 22 A. (Ausere) The answer is "yes".
- Q. Okay. Thank you. In the event the Commission did not authorize Northern Pass to be a public

1 utility, what would the repercussions be? 2 MR. GETZ: Commissioner, Mr. 3 Chairman, I'm taking that as -- as a legal matter or as a, you know, --4 5 CMSR. BAILEY: No. Like what would 6 happen because -- I guess maybe it is, it is a 7 legal matter, because could you build it anyway? 8 9 MR. GETZ: There's corresponding 10 and --11 [Court reporter interruption.] 12 MR. GETZ: -- corresponding and 13 intertwined approvals that are needed. Without 14 approval from this Commission to commence 15 business as a public utility, the Company 16 couldn't commence business as a public utility. 17 It could get --18 CHAIRMAN HONIGBERG: Why don't we --19 why don't we put this aside. Let's focus on 20 what the witnesses can answer. And, maybe at 21 the end, and as part of however you want to sum 22 up, you can talk about what the ramifications 23 would be if the Agreement were not approved and 24 status were not granted on the conditions as

1 set forth in the Agreement.

2 CMSR. BAILEY: Okay. I apologize for 3 the question.

# BY CMSR. BAILEY:

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- Q. Mr. Frantz and Mr. Knepper, I take your testimony to be that there are benefits in granting this organization public utility status to New Hampshire ratepayers, some benefits? Is that your testimony?
- 10 (Frantz) Yes.
- Are there -- can you think of any harms in our Q. 12 granting this company public utility status, 13 assuming that all the other bodies that have to 14 make decisions about this project make, you 15 know, grant the appropriate licenses and 16 requests that are pending before them? So, I'm 17 not asking you to think about things that the 18 Site Evaluation Committee has to consider. 19 But, if it was just in a box, would there be 20 any harm, if all the other permissions were granted? Have you thought of any negatives? 22 (Frantz) Well, I think that, when we looked at Α.

State of New Hampshire, that look at,

the history of public utility licenses in the

basically, the financial, technical, and managerial expertise of the companies and the history of those that were granted, I think we've improved upon that in this proceeding.

I don't think there's a question that they have the financial, managerial, and technical capability to be a public utility in the state. We looked at it and said "yes, I think those are necessary, but not sufficient conditions", in our opinion on this, and, therefore, we improved upon that.

I don't see any negatives. But I think we were focusing on what we can do to enhance it, and not necessarily looking at every contingency and said "this is possibly a negative of granting this".

Q. Okay.

- 18 A. (Frantz) I don't know if Mr. Knepper has an opinion on that.
  - A. (Knepper) I think it's more the opposite. I
    think it adds more, when you're a public
    utility, you're under more regulation, you have
    more transparency, there's more information and
    reporting that's required. And, so, I think

gives a better -- gives us a better viewpoint
to Staff, as well as the public itself, of that
utility, versus than not.

- A. (Frantz) And, Commissioner Bailey, we only looked at this in the narrow context of this proceeding and the requirements of public utility status and license. We didn't look at it in any other way. We didn't look at the other dockets we have open as a commission on NPT, the leases, the water crossings, we didn't look at the SEC material. We looked at it based on this public utility petition.
- Q. And you've concluded that they have the financial, managerial, and technical capabilities to operate a public utility and be a public utility, and that, with the conditions that they have agreed to, there will be public benefit?
- 19 A. (Frantz) Yes.

- 20 A. (Knepper) Yes.
- Q. Okay. I was trying to -- I thought I
  understood the Order 1000 process. And, so, I
  want to ask a few questions about what could
  happen under that scenario without this

1 Agreement.

So, if -- say two other states in New England decided that they wanted a public project and they needed transmission for that, and ISO allowed that to happen. They would allocate 30 percent of the costs to those two states that asked for the public project?

- A. (Frantz) That's my understanding that, unlike the traditional RNS allocation, 30 percent goes to that state that -- or entity that's making or benefiting directly, and then the remaining allocations, the 70 percent among the others.
- Q. The 70 percent goes to the others?
- 14 A. (Frantz) The other states.
  - Q. The other states. So, if there were two states in New England that were going to benefit from this public policy, they would get 30 percent of the costs, and the remaining four would get 70 percent allocated?
  - A. (Frantz) Oh, I think the remaining -- then, the 70 percent is allocated as it traditionally was.
- Q. Oh, okay. Among the states that are also getting the benefits?

- 1 A. (Frantz) Yes.
- Q. Okay. That's what I wanted to know. Thank
  you. So, if it were a billion dollar project,
  and 30 percent -- or, 70 percent were allocated
  among the six states, we would get 9 percent of
  70 percent --
- 7 A. (Frantz) Yes.
- 8 Q. -- of the billion dollars?
- 9 A. (Frantz) Yes. So, if the -- the first \$300

  10 million would go to those states that actually
  11 benefited, and then the 70 percent would go
  12 to -- based on -- the remaining 70 percent of
  13 the billion, so, \$700 million then would be
  14 allocated traditionally using the load
  15 methodology of all six states.
- 16 Q. And, today, if it happened today, we would be allocated 9 percent of that \$700 million?
- 18 A. (Frantz) Correct.
- 19 Q. And that's the amount that is avoided by this 20 Settlement Agreement?
- A. (Frantz) That's what we tried to protect
  against, Commissioner, in this Settlement
  Agreement.
- Q. Okay. And, so, to the Company witnesses, is

- 1 that, I don't know, \$80 million or something
- like that?
- 3 (Ausere) Based on that example?
- 4 Yes. Q.

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- 5 (Ausere) A little bit -- roughly \$70 million.
- 6 Seventy million. Okay. Where does that -- is Q. 7 that \$70 million something that you just don't ever recover? 8
- (Fortier) That's the commitment that's --9 10 [Court reporter interruption.]

#### BY THE WITNESS: 11

- (Fortier) That is the commitment that's in the Agreement.
- 14 CMSR. BAILEY: Okay. I think that's 15 all I have. Thank you.
- 16 BY CHAIRMAN HONIGBERG:
- 17 Mr. Frantz, I'm going to work a little bit Q. 18 backwards here, I think you made a reference to 19 the other PUC dockets just a moment ago, but 20 earlier you had only mentioned the "lease docket" as other dockets that are here at the 21 22 PUC. I think you made a reference to the 23 "crossings dockets" as well, is that right? 24 (Frantz) Correct. Α.

- Q. And is it your testimony and your position that those other dockets have within them issues related to possible benefits and burdens on the State of New Hampshire and its citizens?
- A. (Frantz) Yes.

Q. I would like either the panel or counsel to address The Society's requested, I'll call them "conditions", although I'm not quite sure that's what they are, but the things that The Society, in its public comments, said that any order should include. So, I guess when we return for any redirect, I'll ask counsel to consider whether they need to ask their witnesses questions or whether they just want to do it orally as part of the closing.

I want to follow up on where Mr. Kreis started, with respect to the specificity of the statutes and rules that are set forth in the Agreement. I guess this is a question for Mr. Frantz in the first instance. What is the nature of the statutes and regulations that are included? I understand some of them are safety-related, many of them are. What are some of those others about? And what, in terms

of categories, are not covered then by these statutes and regulations that are specified in the Agreement?

A. (Frantz) When we turn to Page 5 of the

Settlement Agreement, we actually put in some

detail about which ones these are. So, some

are self-evident about the annual assessment

under RSA 363-A. We wanted to make it clear

that NPT, if granted and operational as a

public utility in the State of New Hampshire,

will make that assessment. And I think that's

important going forward. We've had some issues

with certain utilities in the past perhaps not

making their payments.

Others have to do with affiliate transactions and the rules under Puc 2100. And some were general requirements. For example, if we look at "NPT shall be subject to RSA 374:1", that has to do with service; "374:2-a" has to do with herbicide treatments along right-of-ways; there's general PUC powers under "3". There's a possibility for parties to make complaints to the PUC. So, we tried to cover all the, I think, important and basic aspects

- that this Commission handles with a public utility that applied to this one.
- Q. Well, with respect to RSA 374:1, what's in

  Section -- Subsection 6? What's in Subsections

  20 to 29? I mean, what are the things that

  aren't --
- 7 A. (Frantz) Okay. Well, 20 to 29 is not applicable.
- 9 Q. Because it is about what?
- 10 A. (Frantz) It's about railroads, --
- 11 Q. Okay.
- 12 A. (Frantz) -- if I remember.
- 13 Q. That's the kind of thing I want --
- 14 A. (Frantz) Or even telecom. So, that's why those
  15 areas are missing, when you look at 20 to 21
  16 under RSA 374.
- Q. So, in your view, the sections that are not listed are not listed because they're not relevant to the type of service that NPT is proposing to provide?
- A. (Frantz) Correct. For example, 374:22-g is
  "service territory served by certain telephone
  utilities".
- 24 Q. And, in your view, does that describe the other

- parts of the statutes and rules that are not listed in this Agreement? It's kind of --
  - A. (Frantz) I know.

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- Q. It's a big category. I mean, I understand
  that. But they're not in here because they're
  not relevant to the types of things that
  they're proposing to do?
- 8 A. (Frantz) Correct.
- 9 Q. And, Mr. Knepper, it looks like you agree with that?
- 11 A. (Knepper) Yes. That was our attempt to call
  12 out the things that are applicable to this
  13 project.
  - Q. When one of the counsel was asking you about, if these statutes or rules change, we don't control what the Legislature does, so these statutes could change, not just in terms of their numbering, but they could actually change what they say, what the requirements are. Is the expectation that the statute, as it is then in effect, will apply to this project, or are we locking in today's set of laws and regulations to this situation? And that may be a question that counsel will want to address as

- well. But what was the intent of those who were negotiating? That it be -- that it change as the statutes and rules change?
- A. (Frantz) I think, if it's applicable under what these statutes are, and there were some change to that actual statute, they would be subject to it. For example, on the herbicide treatment, if the state changed the requirements under right-of-way herbicide use, I think it's clear, to at least me, that NPT would also be then required to follow the existing or changed statute.
- Q. Is that the Company's view as well?

- 14 A. (Fortier) Yes, I would agree with that. If
  15 there are general changes as described by
  16 Mr. Frantz, the Company would agree.
  - Q. Mr. Frantz, on that, this is almost a tangential question, but, when you were -- you made a reference to the item at the top of Page 6, the "Quarterly Report of Equipment Theft, Sabotage and Breaches of Security". The transcript isn't going to pick up either the tone of your voice or the body language that was associated with what you said. Can you

clarify perhaps your comment, which I didn't write down, but I believe you used the words "too many"?

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- (Frantz) Yes. We get those reports now. And Α. it's probably correlated with the price of copper. But, when the price of copper is high, it seems we get more reports of thefts from substations in areas. And, in my opinion, you know, we need to see that decrease and we've had too many. So, I think this is an important area. It's a very large project. That substation and the buildings and everything associated with the HVDC conversion could potentially be a very high target risk for people. So, we want to know about those things. And we get those reports now from our electric companies, and we expect to get the same reports from NPT.
- Q. And you don't have a concern that the existing utilities are providing you with more reports than they should on these?
- 22 A. (Frantz) No. I absolutely am not.
- Q. I just want to get from one of you from the group, what portion of the costs are associated

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         with the AC section, from Franklin to
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         Deerfield, so we understand what percentage is
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         it? Fifteen percent? Twenty percent? What is
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         roughly the percentage?
         (Ausere) It's 0.1 billion out of a $1.6 billion
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         project. So, what percentage would that -- I'm
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         not very good at math in my head.
         I think Mr. --
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    Q.
         (Frantz) It's under 1 percent.
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         (Ausere) Yes, it's under 1 percent.
    Α.
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         Under 1 percent.
    Ο.
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                   CHAIRMAN HONIGBERG: All right. I
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         think that's all the questions that I had.
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         I'll let Ms. Amidon go first, if she has any
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         further questions for her witnesses on
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         redirect?
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                   MS. AMIDON: I have none. Thank you.
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                   CHAIRMAN HONIGBERG: Mr. Getz?
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                   MR. GETZ: No questions, Mr.
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         Chairman.
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                   CHAIRMAN HONIGBERG: All right.
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         think, if there's nothing else for these
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         witnesses, you can either stay where you are,
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         you can return to your seats.
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                    Is there any objection to striking ID
         on Exhibits 1, 2, and 3?
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                   MR. GETZ: No, sir.
                   MS. AMIDON: None.
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                   CHAIRMAN HONIGBERG: Mr. Kreis?
                   MR. KREIS: Oh, no objection.
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                   CHAIRMAN HONIGBERG: All right.
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         we'll strike the ID on the exhibits. They are
         all now full exhibits.
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                   Is there anything we need to do
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         before the Parties sum up?
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                         [No verbal response.]
                   CHAIRMAN HONIGBERG: Didn't think so.
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         Mr. Kreis, would you like to go first?
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                   MR. KREIS: I'd be delighted.
                                                   Thank
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         you, Mr. Chairman.
                   The Office of Consumer Advocate takes
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         no position on whether the Commission should
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         approve the Settlement Agreement or not. And
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         I'd like to explain why, and I'd like to be as
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         earnest as I can. I literally don't know what
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         advice to give to the Commission on behalf of
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         residential utility customers with respect to
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         this.
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I've looked at the way the Commission has typically treated requests for permission to be or operate or commence business as a public utility under RSA 362:2. And, as the Chairman mentioned or suggested, that the Commission typically evaluates the managerial, technical, and financial expertise of the applicant. And, to the best of my knowledge, having a fairly long history with Eversource, there's no doubt that this Applicant has the requisite managerial, technical, and financial capability.

As I initially approached this docket, I'm mindful of the fact, as I know the Commission is, that the financial regulation of transmission projects is something that the Federal Energy Regulatory Commission undertakes, and transmission rates are promulgated through the regional transmission organization.

And, so, as an initial matter, I concluded that the financial implications of the Northern Pass Transmission project is really something to be taken up at the ISO or

with the FERC. And I think I made that clear to the Parties that that was our approach to this particular issue.

Then, what happened is the Applicant and the Staff went ahead and negotiated some additional conditions, and we heard Mr. Frantz testify about why the Staff did that. And I think that puts all of us in a interesting and maybe difficult position. Because it's really hard to know how far to go with benefits like that that Northern Pass Transmission throws down onto the table.

You know, the Commission is aware that it also has pending a Power Purchase Agreement that Eversource has proposed to enter into with Hydro-Quebec, which, of course, is the participant funder of the Northern Pass Transmission project. And, so, what we're seeing here is the sort of piecemeal offering of various benefits to the state. And I don't mean to suggest that those benefits are not something for the PUC to take seriously or to consider. I just don't know at what point Northern Pass or its affiliates have offered

enough gifts to the state to warrant my Office or, ultimately, the Commission saying that this project should go forward, or even if that is an appropriate question here.

So, it's a muddle. And I'm also a little concerned about the public interest fund that the Settlement Agreement calls for, because it's a little hard to know what happens to that or how to consider that, whether it's big enough, whether it's too big.

I share Mr. Frantz's enthusiasm for seeing a significant financial contribution like that end up in the funds that our state uses to implement what I hope will be the Energy Efficiency Resource Standard that the Commission approves in Docket DE 15-137.

But I'm a little worried that that becomes somewhat like a scholarship award that you get from the Rotary Club, if you're a high school student, that your college then just deducts from your financial aid award, and the net result to the public is no additional money actually spent on energy efficiency. So, it's very hard for me to evaluate the question of

whether this Settlement Agreement is something the Commission should approve.

It was an easier question if it was just "does this company have managerial, technical, and financial expertise sufficient to give them authority to operate as a public utility?", given that they're willing to pay their assessment, they're willing to make their books and records available, and they're willing to do all of the other sort of "good citizen" things that the Commission expects under the applicable law public utilities to do.

So, my affect here is deliberately flat. I really have no recommendation to the Commission. My Office does not have a position on whether Northern Pass should go forward as a project. And I consign this to the good judgment of the PUC.

CHAIRMAN HONIGBERG: Let me ask you something, Mr. Kreis. You alluded at what one point in that, and again at the end, to not looking to answer the question right now "should Northern Pass be built?" That is a

question being answered in a different place, by a different entity, in one way, that's the SEC. And also, there are a number of other agencies looking at aspects of the project, and, ultimately -- not "ultimately", but, in addition, dockets here that Mr. Frantz described in his testimony and we're aware of, we can take administrative notice of.

This approval, if it were granted in accordance with the terms of the Agreement, is conditioned on all of those things happening in the Company's favor. Does that -- shouldn't that weigh in favor of approving this, understanding that it won't happen unless all these other things break right for the Company?

MR. KREIS: I think my answer to that question is "yes", if I'm understanding your question correctly. Given that, really, this is a funny legal situation in which there are a lot of moving parts, at the end of the day there are a lot of hoops through which Northern Pass Transmission has to jump. And, so, at the end of the day, the Staff of the Commission I think is just saying, you know, "here's a

ticket you can punch, contingent on all the other tickets getting punched along the way."

I think that's a plausible way for the Commission to look at this.

And, if there weren't actual sort of gifts thrown down on the table here, I would be much less hesitant about adopting the

Settlement Agreement. But I'm just concerned about these -- I'm concerned about the sort of piecemeal process of offering various benefits in various forums to the people of the state, and at what point the acceptance of those benefits becomes a sort of a tacet agreement that the project should go forward. And that's more of a problem for my Office than it is for you, is really what I'm trying to say.

CHAIRMAN HONIGBERG: I understand that. Do you want to say anything about The Society's three requested things, and whether the Agreement does or doesn't already deal with one or more of them, and whether you feel that that's something we should or maybe can put in an order approving such an agreement?

MR. KREIS: Well, I guess I would

argue and suggest to the Commission that, under applicable law, Northern Pass Transmission has no legal authority to exercise eminent domain. I don't think the Commission has the authority to say, even if that statutory prohibition is repealed, "Northern Pass Transmission can never do that." I just think that would be ultra vires. And, so, I think existing law takes care of that question about as far as we might possibly expect the Commission to take care of that.

with regard to the request for an explicit statement that the Commission, if it approves the Settlement Agreement, is not adjudicating any property rights, I think that's a reasonable request. And I would encourage the Commission to make that clear in its order, just as a way of, I think, putting the public at ease about what is and what isn't being decided here. I'd be curious to know what the Company and the Staff think about that.

And I also think it's appropriate for the Commission to indicate that it expects

vigilant compliance with affiliate transaction rules out of Northern Pass and Eversource and all of their affiliates. But that would go without saying anyway.

CHAIRMAN HONIGBERG: Thank you,
Mr. Kreis. Ms. Amidon.

MS. AMIDON: Thank you. I just wanted to say that Mr. Frantz correctly characterized the OCA's statement in a technical session where they indicated that they were inclined to support the Petition, and they would likely go along with anything that Staff negotiated. So, as to whether the OCA elected not to participate at that point, that was the interpretation that was given to that statement.

And, so, I'm a little surprised at the complaint about these "gifts" that are being offered. Believe me, there was no offer of any gifts. These were benefits that the Staff felt they needed to obtain under RSA 374:26, which states: "The commission shall grant such permission whenever it shall, after due hearing, find that such engaging in

business, construction or exercise of right, privilege or franchise would be for the public good, and not otherwise". We looked at those words "and not otherwise". We understood they met the public interest finding with the managerial, technical, and financial ability to operate a public, but we were looking for the public good.

And we believe that the public good that we obtained through this Settlement Agreement are significant. We have clarity as to the regulation. We have commitments to work with the Safety Division Staff regarding necessary reporting, inspections, training, and contacts and other matters. And we have an energy efficiency commitment or a commitment to fund an energy — a Clean Energy Fund to be determined by the Commission. And I'm sure the Commission would not use that for any other purpose than what's stated in the Settlement Agreement.

And, finally, as explained by Mr. Frantz, the provision on the rate treatment would potentially hold New Hampshire ratepayers

harmless against a sizable regional allocation of costs should the ISO designate a portion or all of NPT as a FERC 1000 or other cost-allocated entity.

We believe that the Settlement

Agreement is in the public interest and

satisfies the requirement that it be in the

public good for the benefits obtained through

the Settlement Agreement, and would recommend

the Commission approve it.

As to the requests of Society for the Protection of New Hampshire Forests, property rights were not a subject matter of this docket. This is a docket to determine whether or not NPT should be a public utility at the outset. And I believe that the Commission would not want to make any decisions — make any statement about something that they had not considered in this docket.

The same, I do agree with Attorney

Kreis on the eminent domain issue. Current law
is current law. If it's changed in the future,
the law has to be followed. So, I don't
understand that that would be appropriate

either.

And, finally, I heard their third request is "find that any public benefit does not violate affiliate transaction rules". I find that to be kind of a bizarre request, and I don't understand how the affiliate transaction rules are implicated by this Agreement.

So, we would say that none of these issues have to be addressed in this proceeding. Whether they should be addressed in another proceeding, you probably would get a different answer.

CHAIRMAN HONIGBERG: But just on the last one, the affiliate transaction, setting aside the specific way it was worded, I think I heard Mr. Kreis interpret it as a request that we insist that the affiliate transaction rules be scrupulously followed. I mean, I see on Page 5 of the Agreement a specific reference to the affiliate transaction rules of the Commission and a reference to "RSA 366".

MS. AMIDON: Right. But that's in the normal course of a utility doing business

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CHAIRMAN HONIGBERG: Okay.

MS. AMIDON: And, finally, I just wanted to say, I did do some research on this. There is a 1996 Supreme Court decision, Appeal of Public Service Company of New Hampshire, and it had to do with whether the -- with the Commission's statutory authority under RSA 374:26, which is the authority to grant a franchise. And the court in that -- in this order specifically said, they quoted another decision, "the PUC was established to provide comprehensive provision for the establishment and control of public utilities in the state", and that's quoted from Appeal of Granite State Electric. It goes on to say "It has broad discretionary authority to determine the public good under RSA 374:26."

What Staff has done here is to provide you with documentation of the public good that we see as a necessary finding to that statute. Thank you.

CHAIRMAN HONIGBERG: Thank you, Ms. Amidon. Mr. Getz.

{DE 15-459} {07-20-16}

MR. GETZ: Thank you, Mr. Chairman.

A few things, if I could just follow up.

First, I would agree with just about everything Ms. Amidon said, including reference to the characterizations made by Mr. Kreis about "gifts" and "benefits" and "throwing things down on the table". Reasonable minds can differ about many things, and including the appropriate interpretation of 374:26.

The Settlement Agreement represents a compromise and a negotiated settlement to move this Petition forward, to get approval to commence business as a utility in the State of New Hampshire. And we think, as everybody has said, it's clear that the Company has the financial, managerial, and technical capability to commence business as a public utility.

With respect to the three issues raised by The Society, all three of them I think are extraneous to this proceeding. And to ask that they be -- affirmative findings be made about them, I guess you could, but, with respect to an affirmative finding that "there's no violation of the affiliate contract rules",

I'm not sure what the basis for suggesting that there is a problem.

But, at the same time, I take your point that, in the Agreement, the Company has agreed to abide by all affiliate transaction statutes and rules.

With respect to "eminent domain", there's nothing in this proceeding, and the Company has no intention of seeking eminent domain. And, as Mr. Kreis makes clear, the statute is clear that that right does not exist for this project.

And, with respect to clarifying that
"no property rights are affected by this
proceeding", I haven't seen anything that would
suggest that you had any intention or that we
were asking that any property rights be
affected. So, it's hard to even understand why
the request would be made.

So, I think, in summary, we would just ask you to approve the Settlement Agreement as filed.

CHAIRMAN HONIGBERG: All right.

Thank you all. If there's nothing else, we'll

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take this matter under advisement and issue an
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          orders as quickly as we can. We are adjourned.
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                          (Whereupon the hearing was
                          adjourned at 3:06 p.m.)
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